Development (1934) Departm

Ms. SERIES.

G.O. No. 1335

DATED 20-9-1934

[Despatch Abstract.]

FORESTS -

Forest Concessions - South Kanara District - Closure of certain reserves - Ordered.

Des. 2353-34
31-8-34

For st **DEPARTMENT.**

Received ..... 192 . *Registered* 192

Subject.

Forest Concessions - South Kanara district - Working - Annual Report - 1933.

ENCLOSURES.
No 1
.....
Spare copies .....

Ref. No. 1791/34-C1

Station Chepauk, Madras. *Dated the* 28th August 1934.

From (Name) A. Wimbush Esq., I.F.S.,

(Designation) Chief Conservator of Forests.

To The Secretary to the Government of Madras,

Development Department

Sir,

In Government Memorandum No. 2765-I/32-1, dated 5th December 1932 Government agreed to the withdrawal of the concessions in South Kanara district as detailed below:-

32 (V.)

Six much abused reserves lying farthest from the sea and six sandalwood reserves, in the North Mangalore Division.

and

One reserve in the South Mangalore division.

The concessions were accordingly withdrawn from

the above reserves after issuing the warning and preliminary notifications. Again in my letter Ref. No. 1913/33-C1, dated 24th July 1933, I requested Government to empower me to withdraw concessions from other reserves also for sylvicultural reasons as prescribed in the Working Plans. In their order No. Mis. 1054/1084, Development, dated 31st August 1933 Government stated that in areas in which withdrawal of the concessions is necessary for sylvicultural reasons they may be withdrawn a report being submitted to Government specifying the areas concerned and that in areas in which withdrawal is necessary as a result of the abuse of the concessions the previous sanction of Government for such withdrawal should be obtained.

I submit herewith copies of the reports from the District Forest Officers, North and South Mangalore together with the endorsement of the Conservator, Ootacamund Circle thereon, recommending the withdrawal of the concessions from additional reserves for sylvicultural reasons and also on account of great abuse. I, however, suggest that since the piecemeal withdrawal of concessions has not caused any abatement in the agitation, which is purely political, and since it is well known that the concessions have got to be withdrawn everywhere, it would save trouble and prolonged interpellation in the Legislative Council, if Government were to take the opportunity of making a clean sweep now and withdrawing the concessions everywhere once for all.

C. Shulman 30-8

For Chief Conservator.

K.P.N/29-8.

30-8-34.

55

30/8/34

Copy letter C.No.884/F.34.C1, dated 3rd May 1934 from the District Forest Officer, Mangalore North.

Concessions - Forest concessions - withdrawal - proposals submitted.

Chief Conservator's Proceedings 1791/34.C., cated 13th March 1934 and your D.Dis.M. 3295/33, dated 10th April 1934.

I submit herewith specific proposals for withdrawal of concessions as ordered.

I. Proposals for withdrawal on account of abuse by the people

1. As stated in para 9 of my annual report on the working of concessions C.No. 1722/F.33.C1, dated 19-1-1934, there are 3 main centres of abuse of concessions:-

(a) Baindur, Sarpanamane, Savantagudde and Kadike R.F. of Coondapur Range.

(b) Talaburane R.F. of Coondapur Range.

(c) The R.F. round Hebri i.e. Jarvatukadu, Mavinakodlu Matkalgudde and Jattukattumala R.Fs.

2. I propose that the following reserves should be closed on account of the abuses -

Area (a) Baindur and Savantagudde R.Fs.
(b) Talaburane R.F.
(c) Jarvathukadu and Mavinkodlu R.F.

} 5 R.F

3. Area (a) comes under the classification of coast reserves and it is possible that there may be hardships due to closure. Provision has been made for this in my recommendations to the Conservator Ref.No. 165/F.34.C1, dated 19.4.1934 (for which I have not yet received approval) that in all fuel coupes the contractors be bound to sell dry or green manure leaves at rates to be fixed by us as they have to do for domestic fuel requirements. I have also pointed out that this should fail with regard to dry leaves for the reasons stated in my report C.No. 1722/F.33, dated 6.4.1934 we should be prepared to open the next year's fuel coupes for dry leaf manure from December - April.

It is significant that in this area which is in the midst of fuel coupes the villagers have preferred to abuse concessions rather than ever approach fuel coupe contractors for manure leaves.

Baindur is also a troublesome R.F. for incendiary fires and it is almost impossible to stop if people are allowed in the forest for concessions.

4. Area (b) -Talaburane R.F.

This is a comparatively isolated area of trouble. On account of incendiary fires, it had to be closed to grazing last year and even this did not have any effect on abuse of concessions. Different subordinates have been tried here but the result is the same - the villagers try to get them into trouble by deliberate and truculent abuse of concessions disregard of the closure to grazing and incendiary fires.

There is no hardship at the back of it as it is close to fuel areas where the villagers can get their requirements if they take the trouble.

5. Area (c) - Reserved Forests round Hebri.

This again is a troublesome area. It is in the midst of very well wooded country and it is an inconceivable that hardship will exist by closure. The abuses have been chiefly of fuel and small timber and to a small extent of leaf manure. It is very noticeable here that the villagers prefer to abuse concessions and loot R.F. while leaving their own kumakis alone and these kumakis are intended for their own domestic uses. I have seen cases of kumakis adjoining R.F. where on one side of the line the Reserved Forest has been looted and on the other is a fine untouched kumaki.

6. Warning has been issued and will be published in the Kanara District Gazette for this month that it is proposed to withdraw the concessions (copy enclosed)

7. I further propose that in all the villages in the vicinity of which there are Reserved Forests still open to concessions that it be notified in the District Gazette and by beat of tom tom in the villages and that village officers be held responsible that all villagers know that further abuse will entail further closure.

I also propose that this notice be coupled with a list of concessions allowed and a list of all classified and reserved trees, giving their English, Botanical and Kanarese names.

II. Proposal for withdrawal on account of Silvicultural reasons.

P 7 mfra

1. I enclose herewith a list of areas to be closed for silvicultural reasons.

2. Working Plan [para 475] (Fuel Working Series) prescribes closure of all coupes under regeneration to grazing and concessions for 6 years.

3. Working Plan para 521 (Cutch Working Circle) prescribes closure of cutch regeneration areas.

4. The working plan does not prescribe closure of areas regenerated with sandal and this is a very serious oversight.

5. The Working Plan does not prescribe closure of areas regenerated under the Clear Felling Working Circle or of areas regenerated with gap regeneration.

6. The Working Plan does not prescribe closure of areas underplanted with Hopea during the 1st 10 years of their life. This I think is essential.

7. In this connection I would draw your attention to my predecessor's C.No. 2621/F.32.C1, dated 13.3.1933 and 8.4.1933.

8. I have included all areas coming under paras 2 -6 in my proposals for closure.

III. In conclusion I would point out that the Reserved Forests already closed are

(1) Herur

(2) Harkur

(3) Chittoor

(4) Mudaregudde

(5) Guruvankote

(6) Karnigudde

(7) Kursegudde

(8) Hosabettu

(9) Todar

(10) Nire

(11) Vorwady

(12) Kavinaguli

(13) Kasankatte

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Endorsement of the Collector thereon, No. 6069/33.P1 dated 9.5.1934.

F o r w a r d e d.

E. Gawne
Collector.

Areas of Fuel coupes felled from 1927-28 to 1934-35 and Regeneration areas to be closed to the concessions.

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Name of Reserve.		Total area of the reserve. Acres.	Areas to be closed. Acres.
	Fuel Coupes.		
Kadike	..	1569.90	927.10
Baindur	..	3642.20	31.72
Hulimishepare	..	1975.00	294.00
Abbigudde	..	1281.30	480.70
Talaburane	..	583.00	583.00
Nujinane	..	638.70	209.10
Suraladvi	..	526.70	219.00
Kodiamale	..	1108.33	287.83
Halakkihola	..	698.90	517.77
	Regenerated areas.		
Someshwar	..	26,655.90	900.60
Natkalgudde	..	291.80	100.00
Jatkatmale	..	1,294.70	1,291.10
Halesomeshwar	..	2,095.30	2,014.00
Madibare	..	16,824.00	10.50
Meganivalley	..	13,828.20	60.00
Kodiamale	..	1,108.33	52.00
Baindur	..	3,642.20	281.33
Honnukodlu	..	541.40	36.00
Balkattehola	..	339.80	10.00
Andar	..	19,746.70	10.00
Doddinamane (gaps)	..	3,321.90	12.00

Sd/-A.L.Griffith,
7- 5- 34.
Dt.Forest Officer, M.N.

Endorsement of the Conservator of Forests, Ootacamund Circle, Ref. No. M. 1153/33, dated 18-6-1934, on Mangalore North District Forest Officer's Ref. C. No. 884/F/34/C.1., dated 3-5-1934 to the Conservator, Ootacamund Circle.

Ref. No. M. 1153/33 dated 18-6-1934.

Forwarded to the Chief Conservator of Forests, Madras.

P.3 supra

2. The District Forest Officer's section I, para 1 says which are the most abused reserve localities. Amongst the

P 3 supra

reserves enumerated, it will be seen that (in his para 2) the District Forest Officer recommends closure - at as early a date as Government may decide - of only about half these "most abused" reserves, so as to avoid too sudden dislocation of the amenities of the local Agriculturists. I support the proposals strongly. The local populations concerned are incorrigible.

3. Year after year Government has (in notices published) threatened to withdraw the concessions if abuses were not stopped; but has never actually done what was threatened and this has done harm, encouraging the local belief that the Government could always be swayed by noisy protests.

During the last 15 months, thirteen reserves have been closed to concessions under Government Orders. Local Officers in asking for these measures, assured Government that no trouble or distress would be experienced; and this has actually been the case and will surely continue to be.

P.3 supra

4. See District Forest Officer's para 3.

Steps are already being taken in this connection: I have already approved the District Forest Officer's measures.

P 5 supra

5. District Forest Officer's para 7.

The publication of lists of Kanarese etc., names of the several classified and reserved trees that may not be

lopped for manure purposes, is desirable. As a matter of fact villagers know them; and have never claimed to have erred out of ignorance. However, the step will be a safe precaution against misrepresentation.

6. District Forest Officer's II (4). Closure of sandal regeneration areas.

It should be the guiding principle that sandal ought not to be propagated in localities on which there is pressure of grazing, fuel working etc., such localities being inappropriate. Sandal is a produce that can be transported long distances economically; so it should be grown in remoter tracts where its liability to being browsed by cattle will not interfere with the utility of the forest for general purposes.

Copy of letter Ref.C.1 907/34, dated 14th July 1934 from the District Forest Officer, Mangalore South to the Conservator of Forests, Ootacamund Circle, Ootacamund through the Collector of South Kanara, Mangalore.

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Refce:-Your D.Dis.M.3295/33, dated 10-4-1934.

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I submit the following proposals for closure of certain areas to the exercise of the concessions hitherto allowed for the collection of green leaf manure and of dead fuel and leaves.

Withdrawal on grounds of abuse of concessions.

In this office No.2681/33 dated 23-1-1934 my predecessor recommended closure of the following reserves:- Kalanjimale, Balleri, Kanakamajlu and Mandekole. The Conservator in his Ref.No.M.3295/33, dated 26-2-1934 considered that it would suffice to close Balleri and Mandekole Reserves and to warn the other localities. Later I made an inspection of Balleri Reserved Forest and came to the conclusion that abuses of the concession here were not on such a scale as to justify immediate closure. I have inspected Mandekole Reserved Forest and I am of opinion that recent abuses in that reserve, notably loppings of reserved and classified trees - particularly Terminalia tomentosa - are serious enough to justify closure. This will cause no hardship: there are ample other sources of supply of leaf manure and fuel. Accordingly I recommend withdrawal of concession only in the case of Mandekole at present. The villagers in the locality have been warned. Those in the neighbourhood of the other reserves mentioned will be warned that withdrawal is under consideration.

Withdrawal for sylvicultural reasons.

Areas to consider under this head are:

1) Felled fuel coupes.

ii) Areas underplanted with Hopea and other species

iii) Areas under natural regeneration with Hopea and other species.

IV) Areas clear felled and planted with Teak and other species.

To the best of my belief there is at present very little exercise of concessions in such areas. It is nevertheless desirable to remove a possible source of future trouble by withdrawing the concessions now, when closure can cause no hardship to anybody. In the case of worked fuel coupes the Working Plan (para 558) prescribes closure for 5 years. Other prescriptions for worked coupes involve expenditure on improving the stocking and on tending coppice regeneration. Any good done by this would be negatived by an exercise of the concessions to any degree which would be of use to the people. The desirability of permanent closure of all felled fuel coupes appears to me to be obvious.

As regards areas under artificial and natural regeneration under shelterwood with Hopea etc. exercise of the concessions would not, probably, endanger the young plants directly to any serious extent; but indirect danger from fire by admitting fuel and leaf collectors into the areas would be serious, large parts of these areas are susceptible to fire damage, and the result of a fire would be the destruction of hopea established at very -- considerable expense. The objection to allowing uncontrolled collection of leaf manure and fuel in clear felled areas -- regenerated with teak and other species are too obvious to need elaboration.

I therefore recommend close to the exercise of concessions of all areas under these four categories.

A detailed list follows.

Reserve	Working circle.	Felling series	Coupe or compartment number	Approximate area	Remarks
I Felled fuel coupes.					
Muliar Reserved Forest. 1	Fuel working circle.	old coupes.	Coupe Nos. XVII, XVIII XIX & XX	267.40	
Karadka R.F. 2	do.	Muliar Karadka Felling series	coupe 1	66.00	
Narimogar R.F. 3	--	old coupes	Old coupes Xii, XIV and XV	58.00	
	do.	Narimogar new felling series	Coupes I and II	36.00	
Nerankimale 4	--	old coupes	old coupes XVIII		
	do.	Nerankimale Felling series	and new coupe I and II	75.40	
				502.80	
II. Areas under planted with Hopea and other species.					
Aletti West R.F. 5	Timber working Circle.	Kasaragod Felling series.	Compartment 3	232.00	
Aletti East. 6	,,	,,	2	63.00	
Sampje 7	,,	,	1	51.00	
Mujur 8	,,	Uppinangady do.	Coupes XIV and XV	249.00	
Parappa R.F. 9	Plantation Working circle.	Kasaragod Range.	Compartments 1,2,3,4,5,6, 7,8,9,10	2055.00	
Mandekole 10	do.	do.	Compartment 3	57.00	
Jalsur East R.F. 11	do.	Puttur Range	Compartments 1 and 2.	252.00	
Porkala R.F. 12	do.	Uppinangady Range.	Compartments 1 and 2(part)	762.00	
Padnur R.F. 13	do.	do.	Compartment 1	643.00	
Mundaje kap 14	do.	do.	Compartments 1 and 2.	409.00	

Reserve.	Working circle.	Felling series.	Coupe or compartment number	Approximate area
III. Area under natural r generation with hopea and other speci				
Aletti East R.F.	Timber Working circle	Kasaragod felling series	Compartment 2	12.00
Balkur R.F. 15	do.	Puttur felling series	Compartment 1 and coupe I of compartment 2.	1297.00
Jalsur East.	do.	do.	Compartment 3 coupe II	189.00
Buntamalle 16	do.	do.	Compartment 2, Coupe I and II	97.00 68.00
Kidu R.F. 17	do.		Coupe I	19.00
IV. Area clear felled and planted with teak &c.				
Parappa R.F. 18	Plantation working circle.	Kasaragod Range.	Compartment 5 and 6 8 and 9	85.00
Sanpajee	do.	do.	Compartment I IV	22.50 16.25
Thodikan 19	Clear felling experimental working circle.	Thodikan Felling series.	Coupe 1, ii and iii	30.00
Adur 20	do.	Adur Kumri Felling series.	do.	153.00
Aletti West.	do.	Aletti Kumri F.S.	Coupe i, II & iii	72.00
Buntamale	do.	Buntamale Felling series	Coupe 1, ii & iii	30.50
Old Teak kumries				
Aletti West	Plantation Working circle.			86.28
Aletti East.	do.			10.00
Medinadka West. 21	do.			46.63
Adur	do.			18.68
Mandekol	do.			32.10

16 Dev. 2421 I
10-9-34

Office of the
Chief Conservator of Forests
Camp Ootacamund, 7-9-1934.

D.O. 1791/34.

My dear Henderson,

Ref. Kanara Concessions.

The Conservator, Ootacamund Circle has sent me unofficially for perusal a report written to him through the Collector of Kanara by Griffith, the District Forest Officer, Mangalore North. As much of it is of considerable interest in connection with my latest proposal to cancel all the concessions once for all I enclose a copy of the District Forest Officer's report and the Collector's endorsement.

Yours sincerely,

C.A. Henderson Esq., I.C.S.,
Secretary to Government,
Development Department.

K 17

Copy of unofficial note of the District Forest Officer, Mangalore North to the Conservator of Forests, Ootacamund Circle.

The following will probably be of interest about this Northern end of this district:-

1. Concessions in Byndoor Reserved Forest.

I purposely came here a day earlier than my tour programme in order that things should not be prepared and apart from ordinary work I have been out by myself early morning and evening to many parts of the reserved forest to see green leaf concessions working (especially after the warning recently issued to neighbouring villagers)..

During the three days I have personally examined 614 headloads of green leaves and in 596 of them I have found classified species. In each case I have pointed out the offending pieces and asked the ryot the species and in each case have been told correctly.

2. Grazing. I have had a lot of complaints of cattle being killed by "tigers" and went to see two kills with a view to sitting over them. In both cases the animals were very old and very very emaciated and had not been eaten at all and had no marks of teeth or claws on them.

3. Game. While walking the six miles to the Ganganad kumri, I saw (or in most cases the dogs produced for me to see) 29 jungle fowl, 7 hares, 11 sambhur and one panther cub half grown. It is of interest that about the end of May, Forester Kini going along this road saw a panther up a tree apparently asleep. He quietly got some one with a gun and shot it and found that it had been fighting and was badly knocked about and apparently had sought refuge in the tree.

4. Local Fund Bungalows. I am glad to say that the District Board have considerably improved both Coondapur

and Baindur bungalows making reasonable bath rooms in each and converting the jutka shed into a reasonable garage at the latter bungalow.

5. Uppunda Ferry. The Uppunda ferry has two good new boats (not due to the District Board). The ferry contractor has converted the old, huge Tetrameles in Coupe II, Meganivalley, which fell across the new road. It was about 50" girth breast height and 120' high and of no value to us at all. I tried to cut it through and failed, to burn it and failed, and at last persuaded the ferry man to make boats out of it. Out of the middle section, he has got two boats 30' long and 4' wide and we have our road clear. All the ferry now wants is new boards and I hope the District Board will produce them.

6. Green leaf coupes. During this camp I have seen most of the coupes and all the contractors and although the coupes have been open to green leaf collection at 3 pies per head-load since June 1st and it is already getting past the green leaf season, in not a single coupe has a single headload of green leaves been removed. All coupes are being worked as in Chittur the contractor offered to forego the pies three per headload but no one came forward. The Herur and Kursenguddie coupes which we have been told are of much importance to the ryots are included in this.

I do not believe there is any need for green leaf removal from Reserved Forests at all. Even near Baindur there is plenty outside reserved forest if people will only take the trouble. We shall see further what has happened by the time the Conservator camps in October.

Copy of Collector's endorsement dated 22-8-1934.

I prowled about Hosabettu Reserve last week and was unable to find any difference in growth of stuff usually cut for green leaf in reserve and outside reserve. There was lashings of stuff in the unreserve for anyone to cut. I had not time to go into Todar reserve but don't doubt both are alike.

4.19

Dev.Dept.

Forest concessions - South Kanara - Abuse.

C.No.2353-I/34.

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From the C.C.F. No.1791/34-C.1, dated 28-8-34.

To A.S.

In O.M.No.2765-I/32-1, dated 5th December 1932, the C.C.F. was informed that, in the matter of the closure of forest reserves to forest concessions, the intention of Government was that a beginning should be mad with the six reserves where the concessions were much abused situated farthest from the sea and the six sandalwood reserves in the North Mangalore Division and the Veeracumba reserve in the South Mangalore division and that the ryots affected should be given due warning. Further in G.O.No.1054 Dev., dated 31-8-1933, they stated that in areas where sylvicultural interests necessitate the non-exercise of the concessions, the concessions might be withdrawn in accordance with the working plans. The Government desired that in ~~both the~~ former case a report should first be submitted to Government specifying the areas proposed to be closed.

2. For reasons stated in paras 2-5 of his letter at pages 3-4-c.f. the D.F.O., North Mangalore, suggests the closure of the following reserves on account of the abuse of the concessions and states that the necessary warning has been issued to the villagers:-

1. Baindur
2. Savantagadde
3. Talaburune
4. Jarvathukadu
5. Mavinkodlu

The D.F.O. also suggests the closure of the areas specified at page 7 c.f. for sylvicultural reasons.

The

The Conservator of Forests supports the D.F.O.'s proposals.

3 The D.F.O./ South Kanara, recommends the closure of the Mandekole reserve on account of the abuse of the concessions and also the closure of the following areas in 2 reserves for sylvicultural reasons:-

Felled fuel coupes

Areas underplanted with hopea and other species

Areas under natural regeneration with hopea and other species.

Areas clear felled and planted with teak and other species.

4 The Chief Conservator of Forests suggests however that, since the piecemeal withdrawal of the concessions has not caused any abatement in the agitation and since it is well-known that the concessions have got to be withdrawn everywhere, it would save trouble and prolonged interpellation in the Legislative Council if Government were to take the opportunity of making clean sweep now and withdraw the concessions everywhere once for all. It is submitted that the C.C.'s suggestion cannot be accepted. If the villagers see that the Government are bent on withdrawing the concessions, if they are abused, then it is possible they may improve and it may not be necessary to close the remaining reserves at all. The withdrawal should therefore be only gradual, and it would seem preferable to accept the proposals of the District Forest Officers. For orders. After all, the concessions are withdrawn only because they are abused.

13·9·34

13/9/34

It will be difficult to accept the C.C.'s recommendations.

People are likely to benefit by the lesson which their neighbours have learnt from hardships they experience as a result of closure of reserves for abuse of concessions. Gradual withdrawal has also the moment

Does assume that the abuses are bound to persist in spite of withdrawals actually carried out in other areas

RK 13/9/34

A very faint hope! Ltt

I doubt Ltt

it can be used to disarm opposition on the ground that every case is carefully examined before the withdrawal is ordered and that people have had ample warning of ~~the~~ policy ~~of~~ withdrawal. ~~and the~~

RR
16/9/34

It is, perhaps, more Expedient to proceed in instalments, tho' I do not Expect that the withdrawal in some areas will improve matters elsewhere. If one is in any doubt in, as there is certain to be for political reasons, we can always claim that we had good reasons for withdrawal on a larger scale, but have only dealt with cases of exceptional abuse.

H.M.C.

In the present the coastal reserves of Baindur & Sawantwadi need not be closed. Talaburane, Jawalitkadi & Kanina Kodlu reserves in the north may also be disposed of and Mandelkole reserve in S. Kanara districts may need be closed.

13.9.34

22 X

To Asst/Secy:-

Please see the orders in circulation at P.6 ante. A draft order is submitted for approval.

RR
19.9.34

18.9.34.

18/9/34

9/291 23

C.F. 16.

DRAFT FOR APPROVAL.

Dev. Dept.

	Date.	Initials.
When received for fair copying ..		
When copied ..		
When examined..		
When signed ..		
When despatched.		

SUBJECT:— Forests.
Forest Concessions – South Kanara Dt – closure of certain reserves – ordered.

READ AGAIN _____, dated _____ 19____.

" " _____ " _____ 19____.

READ *ALSO*:— — P.P. 1-2-34

No. 23531/34 From the C.C.F. Ref. No. 1791/34 C1, dated 28-8-1934.

" _____ " _____ " _____ " _____ 19____.

" _____ " _____ " _____ " _____ 19____.

~~Order~~ Resolution ~~Ms.~~ Rout. No. 1335 dated 20-9-1934.

The Govt. are unable to accept the recommendation of the C.C.F. that the concessions should be immediately withdrawn from all the reserves in the South Kanara Dt. They consider that it would suffice if, besides the reserves which have to be closed for sylvicultural reasons, the following reserves are now closed on account of abuses of the concessions:-

Talaburane, Jarvathubadu and Mavinkodlu reserves in the North Mangalore Dn;

Vide orders in Circulation A.1-1-6-34.

24

n.d

Mandebole reserve in the South Mangalore Dn.

RR 19/9/34

A/18-9-34.

Fair 18/9/34

To the C.C.F.

" Bolling S. Kanara